# Yuma School District-1 Yuma, Colorado

# **Financial Statements**

9

For the Year ended June 30, 2020

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# **Independent Auditors' Report**

Board of Education Yuma School District-1 Yuma, Colorado

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Yuma School District-1 (the District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, historical pension information and other post-employment benefit plan information, listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The other supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Lauer, Szabo & Associates, P.C.

Sterling, Colorado October 21, 2020 This section of Yuma School District-1's annual financial report presents its discussion and analysis of the District's financial performance during the year ended June 30, 2020.

### Financial Highlights

- The liabilities and deferred inflows of resources of Yuma School District-1 exceeded its assets and deferred outflows of resources at the close of the most recent fiscal year by \$3,653,948 (net position deficit).
- The district's total net position increased by \$5,426,566.
- General revenues accounted for \$10,841,516 or 79% of the \$13,719,675 in total revenues. Program specific revenues in the form of charges for services, sales, and grants accounted for \$2,878,159 or 21% of revenues.
- The general fund ending fund balance reached \$6,688,352, an increase of \$613,740 from last year.

#### **Overview of Financial Statements**

The discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements and, 3) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements.

### **Government-wide Statements**

The Government-wide financial statements are designed to provide readers with information about the School District as a whole using accounting methods similar to those used by private-sector businesses.

The statement of net position includes all of the School District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes). In the governmentwide financial statements, the School District's activities include the following:  Governmental activates: Most of the School District's basic services are included here, such as instruction, transportation, maintenance and operations, administration, food service and pupil activities. Taxes and intergovernmental revenues principally support these activities.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide more detailed information about the School District's operations, focusing on the most significant or "major" funds, not the School District as a whole. The School District has one kinds of fund: governmental funds.

#### **Governmental Funds**

Most of the District's basic services are included in the governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine the status of financial resources that can be spent in the near future to finance the School District's program.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Thus, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and change in fund balances provide reconciliation to the government-wide financial statements in order to facilitate this comparison between governmental funds and governmental activities.

The School District maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures and change in fund balances for the General Fund, Bond Redemption Fund, Building Fund and Capital Reserve Capital Projects Fund (which are considered to be major funds). Data for the other two governmental funds are combined in a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 14-20 of this report.

# Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements may be found on pages 21-55 of this report.

#### Other information

In addition to the basic financial statements, this report also presents other supplementary information concerning the School District's annual appropriated budgets with comparison statements that demonstrate compliance with budgets. Budgeted amounts may be found on pages 70-85.

# Financial Analysis of the School District as a Whole

As noted earlier, net position may serve over time as a useful indicator of the School District's financial position.

35% of the School District's assets are its investment in capital assets (e.g., land, buildings and equipment). The school District uses these assets to provide instruction and related services to its' students.

The following table provides a summary of the district's net position (liabilities) as of June 30, 2020.

	Government 2020	al Activities 2019	Total Percentage Change 2019-2020
Current and Other assets Capital assets	\$ 25,998,516 13,757,324	\$ 7,887,625 11,481,089	229.61% 19.83%
Total assets	39,755,840	19,368,714	105.26%
Deferred outflows of resources	1,679,387	6,992,957	-75.98%
Total assets and deferred outflows of resources	\$41,435,227	\$26,361,671	57.18%
Long term liabilities Other liabilities	\$31,977,299 2,303,337	\$20,108,216 700,398	59.03% 228.86%
Total liabilities	34,280,636	20,808,614	64.74%
Deferred inflows of resources	10,808,539	14,756,772	-26.76%
Net investment in capital assets Restricted Unrestricted	9,825,854 16,504,222 (29,984,024)	8,308,592 1,352,218 <u>(18,864,525)</u>	18.26% 1,120.53% 58.94.%
Total net position	(3,653,948)	(9,203,715)	-60.30%
Total liabilities, deferred inflows of resources and net position	\$41,435,227	<u>\$26,361,671</u>	57.18%

#### Following is a summary of the School District's change in net position.

	Governmenta	Total Percentage Change		
Revenues	2020	2020 2019		
Program Revenues				
Charges for services	\$ 150,600	\$ 176,109	-14.48%	
Operating Grants & Contributions	1,447,281	1,487,453	-2.70%	
Capital Grants	1,280,278	379,905	237.00%	
Property taxes	4,679,187	4,106,193	13.95%	
State equalization	5,784,168	4,935,865	17.19%	
Other	378,161	448,216	-15.63%	
Total Revenue	13,719,675	11,533,741	18.95%	
Expenses				
Instruction	4,329,060	4,033,129	7.34%	
Pupil & Instructional Services	422,645	427,854	-1.22%	
Administration & Business	804,126	753,491	6.72%	
Maintenance & Operations	1,097,398	1,157,132	-5.16%	
Transportation	273,302	307,501	-11.12%	
Other	1,366,578	1,140,207	19.85%	
Total Expenses	8,293,109	7,819,314	6.06%	
Change in net position	\$ 5,426,566	\$ 3,714,427	46.09%	

#### **Governmental Activities**

The primary source of operating revenue for school districts comes from the School Finance Act of 1994, as amended (SFA). Under the SFA the School District received \$9,318 per funded student. In fiscal year 2019-2020 the funded pupil count was 864.0. Funding for the SFA comes from property taxes levied for general purposes, specific ownership tax and state equalization. The School District receives approximately 63 percent of this funding from state equalization while the remaining amount comes from property taxes and specific ownership tax. The School District's assessed valuation generated \$3,006,456 in property taxes levied for general purposes for fiscal year 2019-2020.

#### **Governmental Funds**

The focus of the School District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School district's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the School District's net resources available for spending at the end of the fiscal year.

As the end of the fiscal year, the School District's governmental funds reported combined ending fund balances of \$23,677,946, an increase of \$16,382,052 in comparison with the prior year. The General Fund, Bond Redemption Fund, Building Fund and Capital Reserve Capital Projects Fund had fund balance increases of \$613,740, \$323,831, \$14,709,635 and \$646,418, respectively. The other governmental funds also had a fund balance increase of \$88,428.

# **General Fund Budget Highlights**

The District's budget is prepared according to Colorado law and is based on accounting for transactions under generally accepted accounting principles. The most significant budgeted fund is the General Fund.

- The District is committed to an ongoing review of its programs and services for both effectiveness and efficiency.
- To accomplish this, the District examines how to best provide essential services on a cost-effective basis.
- In addition, the focus for the past year and the upcoming year is to re-direct resources towards the Board's goal of maintaining student achievement as well as new focus on student support services including mental health, that have been heavily impacted by COVID-19.
- Additionally, due to the Federal and State of Colorado's continuing financial stress, with projected shortfalls directly impacting the District's financial resources, the District has:
  - Focused on increasing the beginning fund balance to offset potential and probable budget shortfalls due to COVID-19.
  - Continued to evaluate all staff positions to facilitate cost savings while maintaining educational programs and increasing student achievement.
  - Strived to maintain salaries to meet state level averages.

# **Capital Assets and Debt Administration**

### **Capital Assets**

The School Districts investment in capital assets for its governmental activities as of June 30, 2020 amounts to \$13,757,324 (net of accumulated depreciation). This investment in capital assets includes land, buildings, and improvements, equipment, and capital leases all with an original cost greater than \$5,000.

Capital asset additions during the current fiscal year include the following:

- Buildings and improvements \$145,436
- Transportation equipment \$121,292
- Other equipment \$23,983
- Construction in progress \$2,517,188

The School District's total capital assets at June 30, 2020 net of accumulated depreciation were as follows:

		,	
	Governmental Activities		
Buildings & improvements	\$	10,599,755	
Transportation equipment		476,498	
Other equipment		163,883	
Construction in progress		2,517,188	
Total capital assets	\$	13,757,324	

Additional information on the School District's capital assets can be found in note E on page 31 of the basic financial statements.

### Long-Term Debt

At year-end, the School District's long-term debt of \$31,977,299 consisted of the following.

	Governmental Activities		
General obligation bonds payable Accrued compensated absences Net pension liability Net OPEB liability	\$	18,632,229 135,982 12,590,059 <u>619,029</u>	
Total	<u>\$</u>	<u>31,977,299</u>	

#### **Economic Factors**

The District continues to reduce and reallocate expenditures to an alignment better suited to mission and current circumstance. It is the intention of the Superintendent to keep purchase orders to a minimum and costs to a very low level both as good practice and as a hedge against uncertainty of the fiscal situation of the education system and increase beginning fund balances to offset potential and probable budget deficits created by state budget shortfalls and COVID-19 impacts.

The YSD-1 applied for and received a BEST grant to fund a building renovation and addition project for approximately \$32 million dollars (\$16 million BEST funded and \$16 million required matching funds). In Nov 2019, the Yuma community voted to approve the matching fund requirement enabling YSD-1 to move forward with the significant building project. While the project is in process, the district will continue to be cautious in anticipation of critical building maintenance issues that may occur during the project.

- Student Services focused on staff training and planning of support services coordinator role to align pre K-12 mental health, SPED and ELL services.
- Transportation costs in general, as well as new regulation mandates for our drivers.

The priority for the short term is (1) compliance with legal mandates, especially special education and federal title designated students (2) maintaining the integrity of buildings and grounds.

Yuma (like most CO districts) will remain vigilant as to effects related to budget planning and forecasting.

# Contacting the Districts Financial Management

This financial report is designed to provide the District's citizens, taxpayers, parents, investors and creditors with a general overview of the District's finances and to demonstrate the district's accountability for the money it receives. If you have any questions about this report or need additional information, contact Yuma School District-1, 418 South Main Street, Yuma, Colorado 80759.

# **Basic Financial Statements**

The basic financial statements of the District include the following:

*Government-wide financial statements.* The government-wide statements display information about the reporting government as a whole.

*Fund financial statements.* The fund financial statements display information about major funds individually and nonmajor funds in the aggregate for governmental funds.

*Notes to the financial statements.* The notes communicate information essential for fair presentation of the financial statements that is not displayed on the face of the financial statements. As such, the notes are an integral part of the basic financial statements.

### YUMA SCHOOL DISTRICT-1 Statement of Net Position June 30, 2020

	Governmental Activities
Assets Cash Cash with fiscal agent Certificates of deposit Receivables Inventories Capital assets, net of depreciation	\$ 7,420,929 16,585,120 1,203,994 775,240 13,233 13,757,324
Total assets	39,755,840
Deferred outflows of resources Pension and other post-employment benefit deferrals	1,679,387
Total assets and deferred outflows of resources	\$ 41,435,227
Liabilities Accounts payable Accrued salaries and benefits Payroll deductions and withholdings Unearned revenues Accrued interest payable Noncurrent liabilities Due within one year Due in more than one year Total liabilities Deferred inflows of resources Pension and other post-employment benefit deferrals Deferred charges on refundings of bonds	\$ 915,126 605,763 3,017 713,735 65,696 834,493 31,142,806 34,280,636 10,799,663 8,876
Total deferred outflows of resources	10,808,539
Net position Net investment in capital assets Restricted for: Emergencies Debt service Capital projects Food service Unrestricted (deficit)	9,825,854 330,000 1,400,086 14,709,635 64,501 (29,984,024)
Total net position (deficit)	(3,653,948)
Total liabilities, deferred inflows of resources and net position	\$ 41,435,227

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The accompanying notes are an integral part of these financial statements.

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		Program Revenues					
	Expenses		arges for Services	C	Operating Grants and Intributions		Capital Grants and ontributions
Governmental activities Instruction Supporting services	\$ 4,329,060	\$	101,784	\$	688,657		
Students Instructional staff General administration School administration	255,555 167,090 244,992 453,457				71,788 18,727		
Business services Operations and maintenance Student transportation Central support services Other support services	$105,677 \\1,097,398 \\273,302 \\144,324 \\23,438 \\244 \\23,438 \\244 \\23,438 \\244 \\23,438 \\244 \\23,438 \\244 \\245 \\244 \\245 \\245 \\245 \\245 \\245$		40.016		74,934 236,568 5,770		
Food service operations Facilities acquisition Unallocated depreciation * Interest and fiscal charges	344,045 41,212 403,582 409,977		48,816		350,837	\$	1,280,278
Total governmental activities	\$ 8,293,109	\$	150,600	\$	1,447,281	\$	1,280,278
* This amount excludes depreciation that is included in the direct expenses of the various programs.		Ta I St Ea O	Property taxe Specific own Delinquent ta ate categorie arnings on in ther Total gene Change	es, le es, le ersh axes cal a nves eral r e in r	and interest id tments	serv	vice
		Net	position (de	eficit	) at end of yea	ar	
The accompanying no	tes are an integra	al par	t of these fin	nanc	ial statement	s.	

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Net (Expenses) Revenues and Changes in Net Position			
Total Governmental Activities			
\$ (3,538,619)			
(183,767) $(148,363)$ $(244,992)$ $(453,457)$ $(105,677)$ $(1,022,464)$ $(36,734)$ $(138,554)$ $(23,438)$ $55,608$ $1,239,066$ $(403,582)$ $(409,977)$			
(5,414,950)			
3,006,456 1,217,014 440,844 14,873 5,784,168 41,850 336,311			
10,841,516			
5,426,566			
(9,080,514)			
\$ (3,653,948)			

### YUMA SCHOOL DISTRICT-1 Balance Sheet Governmental Funds June 30, 2020

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	General Fund	Bond Redemption Fund	Building Fund	Capital Reserve Capital Projects Fund
Assets Cash Cash with fiscal agent Certificates of deposit Accrued interest receivable	\$ 6,537,786 78,920 1,203,994	\$ 1,354,881	\$15,151,319	\$ 639,801
Accrued interest receivable Due from other funds Property taxes receivable Grants receivable Other receivables Inventories	4,211 165,260 516 96,226	2,251 66,834	441,683	25,961
Total assets	\$ 8,086,913	\$ 1,423,966	\$15,593,002	\$ 665,762
Liabilities Accounts payable Due to other funds Accrued salaries and benefits	\$ 31,592 28,212 578,212		\$ 883,367	
Payroll deductions and withholdings Unearned revenues Unearned grant revenues	3,017 698,479			\$ 5,677
Total liabilities	1,339,512	\$ -	883,367	5,677
Deferred inflows of resources Deferred property tax revenues	59,049	23,880		
Total deferred inflows of resources	59,049	23,880	-	-
Fund balance Nonspendable inventories Restricted for: Emergencies Debt service Capital projects Food service	330,000	1,400,086	14,709,635	
Committed to: Capital purposes Pupil activities Unassigned	6,358,352			660,085
Total fund balance	6,688,352	1,400,086	14,709,635	660,085
Total liabilities, deferred inflows of resources and fund balance	\$ 8,086,913	\$ 1,423,966	\$15,593,002	\$ 665,762

The accompanying notes are an integral part of these financial statements.

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Gov	Other vernmental Funds	Total Governmental Funds
\$	243,342	\$ 7,420,929 16,585,120 1,203,994 4,211 28,212 232,094 442,199
	510 13,233	96,736 13,233
\$	257,085	\$26,026,728
\$	167	\$    915,126 28,212
	27,551	605,763 3,017
	9,579	15,256 698,479
	37,297	2,265,853
		82,929
	-	82,929
	13,233	13,233
	64,501	330,000 1,400,086 14,709,635 64,501
	142,054	660,085 142,054 6,358,352
	219,788	23,677,946
\$	257,085	\$ 26,026,728

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The accompanying notes are an integral part of these financial statements.

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# YUMA SCHOOL DISTRICT-1 Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2020

Amounts reported for governmental activities in the statement of net position are different because:	
Total fund balance - governmental funds	\$ 23,677,946
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	13,757,324
Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are reported as unearned revenues in the funds.	82,929
Accrued interest on long-term debt is not due and payable in the current period and therefore is not reported as a liability in the funds.	(65,696)
Long-term liabilities and related deferred outflows and inflows of resources are not due and payable in the current period and therefore are not reported as liabilities in the funds.	(41,106,451)
Net position (deficit) of the governmental activities	\$ (3,653,948)

The accompanying notes are an integral part of these financial statements.

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# YUMA SCHOOL DISTRICT-1 Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2020

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	General Fund	Bond Redemption Fund	Building Fund	Capital Reserve Capital Projects Fund
Revenues Local sources Intermediate sources State sources Federal sources	\$ 3,639,138 2,090 6,694,695 236,429	\$ 1,214,233	\$ 1,258,594	\$ 22,356
Total revenues	10,572,352	1,214,233	1,258,594	22,356
Expenditures Instruction Supporting services Capital outlay Debt service Principal retirement Interest and fiscal charges Bond issuance costs	5,581,188 3,466,782	565,000 327,653 67,500	2,517,188	213,581
Total expenditures	9,047,970	960,153	2,517,188	213,581
Excess of revenues over (under) expenditures	1,524,382	254,080	(1,258,594)	(191,225)
Other financing sources (uses) Transfers in Transfers out Proceeds from bond issuance Proceeds of refunding bonds Payments to escrow agent	(910,642)	2,664,000 (2,594,249)	15,968,229	837,643
Total other financing sources (uses)	(910,642)	69,751	15,968,229	837,643
Net change in fund balance	613,740	323,831	14,709,635	646,418
Fund balance at beginning of year	6,074,612	1,076,255		13,667
Fund balance at end of year	\$ 6,688,352	\$ 1,400,086	\$ 14,709,635	\$ 660,085

The accompanying notes are an integral part of these financial statements.

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Gov	Other vernmental Funds	Total Governmental Funds
\$	329,920	\$   5,205,647 2,090
	16,452	7,969,741
	334,385	570,814
	680,757	13,748,292
	260,490	5,841,678
	404,838	3,871,620
		2,730,769
		565,000
		327,653
		67,500
	665,328	13,404,220
	15,429	344,072
	72,999	910,642
		(910,642)
		15,968,229
		2,664,000
		(2,594,249)
	72,999	16,037,980
	88,428	16,382,052
	131,360	7,295,894
\$	219,788	\$ 23,677,946

The accompanying notes are an integral part of these financial statements.

### YUMA SCHOOL DISTRICT-1 Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2020

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - governmental funds	\$ 16,382,052
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital outlays exceeded depreciation in the current period.	2,276,235
Because some property taxes will not be collected for several months after the fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as deferred tax revenues. They are, however, recorded as revenues in the statement of activities.	21,895
In the statement of activities, certain operating expenses - compensated absences, accrued interest payable, refunding deferred charges amortization and bond premium amortization - are measured by the amounts incurred or earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).	(28,017)
Governmental funds report pension and OPEB contributions as expenditures. However, in the statement of activities, service costs, current year benefit changes, member contributions, expected earnings on plan investments, administrative expenses and recognition of deferred outflows and inflows from the pensions and OPEB are reported as expense.	2,247,381
The bond proceeds are reported as a revenue in the governmental funds, however, they are reported as long-term liability in the statement of activities.	(18,632,229)
Repayment of principal on general obligation bonds and payments to the escrow agent are expenditures in the governmental funds, but the repayment reduces the long-term debit liability in the statement of net position.	3,159,249
Change in net position of governmental activities	\$ 5,426,566

The accompanying notes are an integral part of these financial statements.

# Note A – Summary of significant accounting policies

This summary of the Yuma School District-1's significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the District's accounting policies are described below.

# A.1 – Reporting entity

The Yuma School District-1 is a school district governed by an elected five-member board of education. The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The reporting entity's financial statements should present the funds of the primary government (including its blended component units, which are, in substance, part of the primary government) and provide an overview of the discretely presented component units.

The District has examined other entities that could be included as defined in number 2 and 3 above. Based on these criteria, the District has no component units.

# A.2 – Fund accounting

The District uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types." The District does not have any proprietary or fiduciary funds.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds), and the servicing of general long-term debt (debt service fund). The following are the District's major governmental funds:

### Note A – Summary of significant accounting policies (Continued)

<u>General Fund</u> – The General Fund is the operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership taxes, and State of Colorado equalization funding, as determined by the School Finance Act of 1994, as amended.

Expenditures include all costs associated with the daily operation of the schools, except for certain capital outlay expenditures, debt service, food service operations and pupil activities.

<u>Bond Redemption Fund</u> – This fund is a debt service fund used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges.

<u>Building Fund</u> – This fund is a capital projects fund used to account for the revenues from a bond issuance and BEST grant funds for the purpose of the acquisition or construction of major capital facilities.

<u>Capital Reserve Capital Projects Fund</u> – This fund is a capital projects fund used to account for and report financial resources that have been designated for capital outlays acquisition or construction of major capital facilities and other capital assets.

The following are the District's nonmajor governmental funds:

<u>Food Service Fund</u> – This fund is a special revenue fund used to account for the financial activities associated with the District's food service operations.

<u>Pupil Activity Fund</u> – This fund is a special revenue fund used to record transactions related to school-sponsored pupil organizations and activities.

# Note A.3 – Basis of presentation

<u>Government-wide financial statements</u> – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

#### <u>Note A – Summary of significant accounting policies</u> (Continued)

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with a brief explanation to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund financial statements</u> – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources management focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balance, which reports the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

#### A.4 – Basis of accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

#### Note A – Summary of significant accounting policies (Continued)

<u>Revenues – exchange and non-exchange transactions</u> – Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. State equalization monies are recognized as revenues during the period in which they are appropriated. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within sixty days after year-end, interest, tuition, grants and student fees.

<u>Deferred outflows/inflows of resources</u> – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

<u>Unearned revenue</u> – Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to meeting eligibility requirements. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed and the revenue is recognized.

# <u>Note A – Summary of significant accounting policies</u> (Continued)

<u>Expenditures</u> – The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

# A.5 – Encumbrances

Encumbrance accounting is utilized by the District to record purchase orders, contracts and other commitments for the expenditure of monies to assure effective budgetary control and accountability. Encumbrances outstanding at year-end are canceled and reappropriated in the ensuing year's budget.

# A.6 – Short-term interfund receivables/payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as internal balances on the government-wide statement of net position, and are classified as due from other funds or due to other funds on the balance sheet.

# A.7 – Inventories

<u>Food Service Fund</u> – purchased inventories are stated at cost as determined by the first-in, first-out method. Commodity inventories are stated at the United States Department of Agriculture's assigned values, which approximate fair value, at the date of receipt. Expenditures for food items are recorded when consumed. The federal government donates surplus commodities to the national school lunch program. Commodity distributions used by the District are recorded as revenues at the date of their consumption.

# A.8 – Capital assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets with a unit cost greater than \$5,000 are capitalized at cost (or estimated historical cost, if actual cost is not available) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair value on the date received. Infrastructure assets, consisting of certain improvements other than buildings (such as parking facilities, sidewalks, landscaping and lighting systems) are capitalized along with other capital assets. Improvements to assets are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not.

### Note A – Summary of significant accounting policies (Continued)

All reported capital assets are depreciated with the exception of land costs. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental <u>Activities</u>
Buildings and improvements	10-40 years
Transportation equipment	5-15 years
Other equipment	5-10 years

### A.9 – Compensated absences

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Compensated absence benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. Accumulated sick leave benefits are paid to employees upon termination of employment.

Full-time, twelve-month classified personnel receive vacation leave of between five and fifteen days per year, depending on the number of complete years of service with the District. Vacation leave is not a vested benefit, therefore no provision is included in the financial statements.

Professional and administrative staff receive sick leave of between seven and eight and onehalf days per year, depending on their classification, and will be paid for up to twenty days at the current one-day substitute's rate (currently \$100 per day). Support staff receive sick leave of between seven and eight and one-half days per year, depending on their classification, and will be paid for up to twenty days at the employees' per diem or at a rate not to exceed \$42.50 per day, whichever is less.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts, if any, are recorded in the account "accrued compensated absences" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

### Note A – Summary of significant accounting policies (Continued)

The amount recorded as liabilities for all applicable compensated absences include salaryrelated payments associated with the payment of compensated absences, using the rates in effect at the balance sheet date.

# A.10 – Accrued liabilities and long-term obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, the noncurrent portion of compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current expendable, available financial resources. Bonds payable and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due. Bond premiums and amounts deferred upon refunding are amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# A.11 – Fund balance

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

*Nonspendable*, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed or assigned),

*Restricted* fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

### <u>Note A – Summary of significant accounting policies</u> (Continued)

*Committed* fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the board of education (the District's highest level of decision-making authority),

Assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

*Unassigned* fund balance is the residual classification for the District's general fund and includes all spendable amounts not contained in the other classifications.

Committed fund balance is established by a formal passage of a resolution. This is typically done through the adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the board of education through adoption or amendment of the budget as intended for specific purpose (such as purchase of fixed assets, construction, debt service or for other purposes).

When both restricted and unrestricted resources are available in governmental funds, the District applies expenditures against restricted fund balance first, and followed by committed fund balance, assigned fund balance and unassigned fund balance.

# A.12 – Net position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# A.13 – Interfund transactions

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. In general, the effect of interfund activity has been eliminated from the government-wide financial statements.

# YUMA SCHOOL DISTRICT-1 Notes to Financial Statements

### <u>Note A – Summary of significant accounting policies</u> (Continued)

# A.14 – Extraordinary and special items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the board of education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the year.

#### Note B – Cash and investments

#### Cash and deposits

Colorado State statutes govern the District's deposit of cash. The Public Deposit Protection Acts (PDPA) for banks and savings and loans require state regulators to certify eligible depositories for public deposits. The PDPA require eligible depositories with public deposits in excess of federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or Colorado local governments and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group and not held in any individual government's name. The fair value of the assets in the pool must be at least equal to 102% of the aggregate uninsured deposits.

<u>Custodial credit risk</u> – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of year-end, the District had total deposits of \$8,771,961, of which \$500,000 was insured and \$8,271,961 was collateralized with securities held by the pledging institution's trust department or agent in the District's name.

#### Investments

<u>Authorized investments</u> – Investment policies are governed by Colorado State Statutes and the District's own investment policies and procedures. Investments of the District may include:

- Obligations of the U. S. Government such as treasury bills, notes and bonds
- Certain international agency securities
- General obligation and revenue bonds of United States local government entities
- Bankers acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

At year-end, the District did not have any investments.

### Note C - Interfund transactions

The following is a summary of interfund borrowings and transfers for the year as presented in the fund financial statements:

		terfund		terfund ayables
Governmental funds				<u></u>
General fund	\$	-	\$	28,212
Bond redemption fund		2,251		-
Capital reserve capital projects fund		25,961		
Total	<u>\$</u>	<u>28,212</u>	<u>\$</u>	28,212

All balances resulted from the time lag between the dates that (1) interfund reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

	Τ	Transfers In		Transfers Out	
<u>Governmental Funds</u>					
General fund	\$	-	\$	910,642	
Capital reserve capital projects fund		837,643		-	
Other governmental funds		72,999		-	
Total	<u>\$</u>	<u>910,642</u>	<u>\$</u>	<u>910,642</u>	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. The District transferred funds in the amount of \$837,643 from the General fund to the Capital Reserve Capital Projects Fund to set moneys aside for future capital outlays acquisition. The District also transferred \$72,999 from the General Fund to the Other Governmental Funds to subsidize the costs of maintaining the District's food service operations.

### Note D - Receivables

Receivables at year-end consist of the following:

	Governme Activities	
Property taxes receivable Accrued interest receivable Grants receivable Other receivable	\$ 232, 4, 442, 96,	211 199
Total	<u>\$755,</u>	<u>240</u>

# <u>Note D – Receivables</u> (Continued)

Property taxes are levied on December 15th and attach as a lien on property the following January 1st. They are payable in full by April 30th or are due in two equal installments on February 28th and June 15th. Yuma County bills and collects property taxes for all taxing entities within the County. The tax receipts collected by the county are remitted to the District in the subsequent month.

### <u>Note E – Capital assets</u>

Capital asset activity for the year was as follows:

	Beginning Balance	Additions	Deletions/ Adjustments	Ending Balance
<b>Governmental activities</b> Capital assets, not being depreciated:				,
Construction in progress	\$ -	\$ 2,517,188	\$ -	\$ 2,517,188
Capital assets, being depreciated: Buildings and improvements	21,609,518	145,436	-	21,754,954
Transportation equipment Other equipment	1,764,714 1,034,352	121,292 23,983	-	1,886,006 1,058,335
Total capital assets, being				
depreciated	24,408,584	290,711		24,699,295
Total capital assets	24,408,584	2,807,899	-	27,216,483
Less accumulated depreciation for	:			
Buildings and improvements	(10,729,074)	(426,125)	-	(11,155,199)
Transportation equipment	(1,347,920)	(61,588)	-	(1,409,508)
Other equipment	(850,501)	(43,951)		(894,452)
Total accumulated depreciation	<u>(12,927,495)</u>	<u>(531,664)</u>		<u>(13,459,159)</u>
Governmental activities capital assets, net	<u>\$_11,481,089</u>	<u>\$_2,276,235</u>	<u>\$</u>	<u>\$_13,757,324</u>

# <u>Note E - Capital assets</u> (Continued)

Depreciation expense was charged to programs of the District as follows:

Governmental activities	
Instruction	\$ 24,466
Operations and maintenance	17,134
Student transportation	61,588
Central support services	21,213
Food service operations	3,681
Unallocated	403,582
Total	<u>\$531,664</u>

# Note F – Accrued salaries and benefits

Salaries and benefits of certain contractually employed personnel are paid over a twelvemonth period from September to August, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned but not paid at yearend are estimated to be \$605,763. Accordingly, this accrued compensation is reflected as a liability in the accompanying financial statements.

### Note G – Long-term debt

The following is a summary of the changes in long-term debt for the year:

	Beginning Balances	Additions/ Adjustments	Reductions	Ending Balances	Due within one year
Governmental Activities					
Compensated					
absences	\$ 122,789	\$ 13,193	\$-	\$ 135,982	\$-
Bonds payable	3,100,000	18,632,229	(3,100,000)	18,632,229	834,493
Bond premium	176,925	-	(176,925)	-	-
Net pension					
liability	15,913,709	-	(3,323,650)	12,590,059	-
Net OPEB liability	794,793		(175,764)	619,029	
·					
Total	<u>\$ 20,108,216</u>	<u>\$18,645,422</u>	<u>\$ (6,776,339)</u>	<u>\$ 31,977,299</u>	<u>\$ 834,493</u>

The compensated absences and net pension and OPEB liabilities attributable to the governmental activities will be liquidated primarily by the General Fund. The District believes that the current portion of compensated absences is negligible and is therefore not reported. Bond payments will be made in the Bond Redemption Fund.

#### <u>Note G – Long-term debt</u> (Continued)

#### **Bonds** payable

General obligation bonds payable consist of the following individual issues:

\$2,664,000 general obligation refunding bonds, dated September 5, 2019, due in annual installments ranging from \$232,420 to \$295,504; with a fixed interest rate of 2.31%, payable semi-annually on February 15 <sup>th</sup> and August 15 <sup>th</sup> .	\$ 2,664,000
\$15,968,229 general obligation bonds, dated December 5, 2019, due in annual installments ranging from \$602,073 to \$1,037,588; with a fixed interest rate of 2.952%, payable semi-annually on June 1 <sup>st</sup> and December 1 <sup>st</sup> .	15,968,229
Total general obligation bonds	<u>\$18,632,229</u>

The following schedule represents the District's debt service requirements to maturity for all outstanding bonded indebtedness:

<u>Year ended June 30,</u>	<u>Principal</u>	Interest
2021	\$      834,493	\$     525,800
2022	860,770	497,863
2023	884,599	473,701
2024	909,096	448,861
2025	934,278	423,326
2026-2030	5,074,516	1,707,859
2031-2035	4,235,640	1,042,931
2036-2040	4,898,837	<u>369,945</u>
Totals	\$18,632,229	\$ 5,490,286

#### Advance refunding

On September 5, 2019, the District issued \$2,664,000 in general obligation refunding bonds with a fixed interest rate of 2.31% to advance refund \$2,535,000 of outstanding Series 2015 bonds with variable interest rates ranging from 2.00% to 4.00%. The net proceeds of \$2,594,249 (after payment of \$69,751 in underwriting fees, insurance and other issuance costs) were deposited into an escrow account created pursuant to an agreement between the District and its escrow agent. The moneys in the account were used to purchase United States government securities which will provide for all debt service payments on the advance refunded bonds. As a result, \$2,535,000 of the Series 2015 bonds are considered to be defeased and the liability for those bonds has been removed from the financial statements.

## <u>Note G – Long-term debt</u> (Continued)

The District advance refunded the Series 2015 bonds in order to reduce debt payments in the short-term. The refunding increased the District's total debt service payments by \$229,904. The transaction resulted in an economic loss (difference between the present value of the debt service on the old and the new bonds) of \$26,046.

## Prior year defeasance of debt

In prior years, the District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At year-end, \$2,720,000 of bonds outstanding are considered defeased.

## <u>Note H – Defined benefit pension plan</u>

#### Summary of significant accounting policies

*Pensions.* The District participates in the School Division Trust Fund (SCHDTF), a costsharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 makes changes to certain benefit provisions. Some, but not all, of these changes were in effect as of June 30, 2020.

#### General information about the pension plan

*Plan description.* Eligible employees of the District are provided with pensions through the SCHDTF – a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <u>www.copera.org/investments/pera-financial-reports.</u>

## YUMA SCHOOL DISTRICT-1 Notes to Financial Statements

#### <u>Note H – Defined benefit pension plan</u> (Continued)

Benefits provided as of December 31, 2019. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. Section 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2019, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, the annual increase for 2019 is 0.00 percent for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January

1, 2007, and all benefit recipients of the DPS benefit structure will receive an annual increase of 1.25 percent unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. Section 24-51-413. Benefit recipients under the PERA benefit structure who began eligible employment on or after January 1, 2007, will receive the lesser of an annual increase of 1.25 percent or the average Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified in C.R.S. Section 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2020. Eligible employees of the District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. Section 24-51-401, *et seq.* and Section 24-51-413. Eligible employees are required to contribute 8.75 percent of their PERA-includable salary during the period of July 1, 2019 through June 30, 2020. Employer contribution requirements are summarized in the table below:

	July 1, 2019 Through <u>June 30, 2020</u>
Employer contribution rate Amount of employer contribution apportioned to the Health Care Trust Fund as specified in	10.40%
C.R.S. Section 24-51-208(1)(f)	(1.02)%
Amount apportioned to the SCHDTF Amortization Equalization Disbursement (AED)	9.38%
as specified in C.R.S. Section 24-51-411 Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S.	4.50%
Section 24-51-411	5.50%
Total employer contribution rate to the SCHDTF	19.38%

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

As specified in C.R.S. Section 24-51-414, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.

Subsequent to the SCHDTF's December 31, 2019, measurement date, HB 20-1379 *Suspend Direct Distribution to PERA Public Employees Retirement Association for 2020-21 Fiscal Year*, was passed into law during the 2020 legislative session and signed by Governor Polis on June 29, 2020. This bill suspends the July 1, 2020, \$225 million direct distribution allocated to the State, School, Judicial, and DPS Divisions, as required under Senate Bill 18-200.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$955,976 for the year.

## Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

The net pension liability for the SCHDTF was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018. Standard update procedures were used to roll-forward the total pension liability to December 31, 2019. The District's proportion of the net pension liability was based on the District's contributions to the SCHDTF for the calendar year 2019 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At year-end, the District reported a liability of \$12,590,059 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

\$ 12,590,059
1,596,889
<u>\$ 14,186,948</u>

At December 31, 2019, the District's proportion was 0.0843 percent, which was a decrease of 0.0056 percent from its proportion measured as of December 31, 2018.

For the year ended June 30, 2020, the District recognized pension income of \$1,194,198 and revenue of \$70,437 for support from the State as a nonemployer contributing entity. At year-end, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	Deferred Dutflows of <u>Resources</u>		Deferred Inflows of Resources
Difference between expected and actual experience	\$	712,810	\$	-
Changes of assumptions or other inputs	·	457,531		6,090,225
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between contributions recognized and proportionate		-		1,620,097
share of contributions		-		2,910,882
Contributions subsequent to the measurement				
date	*******	476,312		_
Total	<u>\$</u>	1,646,653	<u>\$</u>	<u>10,621,204</u>

\$476,312 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Amount
2021 2022 2023 2024	\$ (5,136,698) (3,679,348) (127,481) (507,336)
Totals	<u>\$ (9,450,863)</u>

Actuarial assumptions. The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method Price inflation	Entry age 2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 – 9.70 percent
Long-term investment rate of return, net of pension	
plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07;	
and DPS benefit structure (automatic)	1.25 percent compounded
	annually
PERA benefit structure hired after 12/31/06	
(ad hoc, substantively automatic)1	Financed by the Annual Increase Reserve

<sup>1</sup> For 2019, the annual increase was 0.00 percent.

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males**: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females**: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016 Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the longterm expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		30 Year Expected
	Target	Geometric Real
Asset Class	<u>Allocation</u>	<u>Rate of Return</u>
U.S. equity – large cap	21.20%	4.30%
U.S. equity – small cap	7.42%	4.80%
Non U.S. equity – developed	18.55%	5.20%
Non U.S. equity – emerging	5.83%	5.40%
Core fixed income	19.32%	1.20%
High yield	1.38%	4.30%
Non U.S. fixed income - developed	1.84%	0.60%
Emerging market debt	0.46%	3.90%
Core real estate	8.50%	4.90%
Opportunity fund	6.00%	3.80%
Private equity	8.50%	6.60%
Cash	1.00%	0.20%
Totol	100 00%	
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

*Discount rate*. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200 and the additional 0.50 percent resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and the additional 0.50 percent, resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State will provide an annual direct distribution of \$225 million, which commenced July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.

- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered annual increase cap, from 1.50 percent to 1.25 percent resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	Current 1% Decrease Discount Rate 1% Increase (6.25%)(7.25%)(8.25%)	
Proportionate share of the net pension liability	<u>\$ 16,697,114 \$ 12,590,059 \$ 9,141,829</u>	

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's fiduciary net position is available in PERA's CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

#### Payables to the pension plan

The District did not report any payables to the pension plan at year-end.

## <u>Note I – Defined contribution pension plan</u>

## Voluntary Investment Program

*Plan description.* Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available CAFR which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

*Funding policy.* The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. The District does not offer matching contributions to its employees. Employees are immediately vested in their own contributions and investment earnings. For the year ended, program members contributed \$14,753 for the Voluntary Investment Program.

## <u>Note J – Defined benefit other post-employment benefit (OPEB) plan</u>

## Summary of significant accounting policies

*OPEB.* The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

## General information about the OPEB plan

*Plan description.* Eligible employees of the District are provided with OPEB through the HCTF – a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports.">www.copera.org/investments/pera-financial-reports.</a>

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. Section 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

## PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum servicebased subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. Section 24-51-1206(4) provides an additional subsidy. According to the statue, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for

Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

#### DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

*Contributions*. Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$50,314 for the year ended.

# OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB

At year-end, the District reported a liability of \$619,029 for its proportionate share of the net OPEB liability. The net pension OPEB liability for the HCTF was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2018. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2019. The District's proportion of the net OPEB liability was based on the District's contributions to the HCTF for the calendar year 2019 relative to the total contributions of participating employers to the HCTF.

At December 31, 2019, the District's proportion was 0.0551 percent, which was a decrease of 0.0033 percent from its proportion measured as of December 31, 2018.

For the year ended June 30, 2020, the District recognized OPEB expense of \$23,543. At year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred atflows of esources		Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$	2,273	\$	104,075
Changes of assumptions or other inputs		5,392		-
Net difference between projected and actual				
earnings on OPEB plan investments		-		10,363
Changes in proportion and differences between				
contributions recognized and proportionate share of contributions				64,021
Contributions subsequent to the measurement		-		04,021
date		25.069		_
uaic		20,009		
Total	<u>\$</u>	<u>32,734</u>	<u>\$</u>	<u>178,459</u>

\$25,069 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	Amount
2021 2022 2023 2024 2025 2026	\$ (36,290) (36,290) (32,978) (35,809) (27,772) (1,655)
Total	<u>\$ (170,794)</u>

Actuarial assumptions. The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method Price inflation Real wage growth Wage inflation	Entry age 2.40 percent 1.10 percent 3.50 percent
Salary increases, including wage inflation	3.50 percent in aggregate
Long-term investment rate of return, net of OPEB	
plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	5.60 percent in 2019,
	gradually decreasing to
i	4.50 percent in 2029
Medicare Part A premiums	3.50 percent in 2019,
	gradually increasing to
	4.50 percent in 2029
DPS benefit structure:	-
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N <sup>′</sup> /A
•	,

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2018, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2019 for the PERA Benefit Structure:

lote J – Defined benefit other post-employment benef	<u>fit (OPEB) plan</u>	(Continued)
	Cost for	Premiums for
	Members	Members
	Without	Without
	Medicare	Medicare
Medicare Plan	Part A	Part A
Medicare Advantage/Self-Insured Prescription	\$601	\$240
Kaiser Permanente Medicare Advantage HMO	605	237

## N

The 2019 Medicare Part A premium is \$437 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare <u>Part A</u>
Medicare Advantage/Self-Insured Prescription	\$562
Kaiser Permanente Medicare Advantage HMO	571

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2018, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

	PERACare	Medicare Part A
Year	Medicare Plans	Premiums
2019	5.60%	3.50%
2020	8.60%	3.50%
2021	7.30%	3.50%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	3.75%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as show below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males**: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males**: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females**: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF.

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2019 plan year.
- The morbidity assumptions were updated to reflect the assumed standard aging factors.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the longterm expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Target	30 Year Expected Geometric Real
Asset Class	_ <u>Allocation</u>	<u>Rate of Return</u>
U.S. equity – large cap U.S. equity – small cap	21.20% 7.42%	4.30% 4.80%
Non U.S. equity – developed	18.55%	5.20%
Non U.S. equity – emerging	5.83%	5.40%
Core fixed income	19.32%	1.20%
High yield	1.38%	4.30%
Non U.S. fixed income - developed	1.84%	0.60%
Emerging market debt	0.46%	3.90%
Core real estate	8.50%	4.90%
Opportunity fund	6.00%	3.80%
Private equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1%	Decrease		Current	1	% Increase
	in Tre	nd Rates	<u>Tr</u>	end Rates	in 1	<u>Frend Rates</u>
Initial PERACare Medicare trend rate	e	4.60%		5.60%		6.60%
Ultimate PERACare Medicare trend r	ate	3.50%		4.50%		5.50%
Initial Medicare Part A trend rate		2.50%		3.50%		4.50%
Ultimate Medicare Part A trend rate		3.50%		4.50%		5.50%
Net OPEB Liability	\$	604,324	\$	619,029	\$	636,021

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

• Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2019 measurement date.

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	Current								
	1% Decrease	Discount Rate	1% Increase						
	(6.25%)	(7.25%)	(8.25%)						
Proportionate share of the net									
OPEB liability	<u>\$699,937</u>	<u>\$619,029</u>	<u>\$                                    </u>						

*OPEB plan fiduciary net position.* Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

#### Payables to the OPEB plan

The District did not report any payables to the OPEB plan at year-end.

## YUMA SCHOOL DISTRICT-1 Notes to Financial Statements

#### Note K – Risk management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District participates in the Colorado School Districts Self-Insurance Pool (the Pool). The Pool's objectives are to provide member school districts defined property and liability coverages through self-insurance and excess insurance purchased from commercial companies. The District pays an annual contribution to the Pool for its insurance coverages. The District's contribution for the year was \$216,305. The District continues to carry commercial insurance for all other risks of loss, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage or the deductible in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior year in any of the major categories of risk.

#### Note L – Commitments and contingencies

#### Federal and state funding

The District receives revenues from various federal and state grant programs which are subject to final review and approval by the grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### TABOR Amendment

In November 1992, Colorado voters passed an amendment, commonly known as the Taxpayer's Bill of Rights (TABOR), to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth in student enrollment. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves (balances). The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. In November 1998, the voters of the District approved a ballot initiative permitting the District to retain, appropriate, and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in this fiscal year and all subsequent fiscal years notwithstanding any limitation of Article X, Section 20 of the Colorado Constitution. TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of TABOR. However, the District has made certain interpretations of TABOR's language in order to determine its compliance. The District has reserved funds in the General Fund in the amount of \$330,000 for the emergency reserve.

## Note L - Commitments and contingencies (Continued)

#### Local Government Budget Law

Expenditures in the Food Service Fund, Bond Redemption Fund and Building Fund exceeded appropriations by \$21,386, \$1,389,741 and \$2,517,188, respectively and may be in violation of Colorado Local Government Budget Laws.

#### <u>Note M – Joint venture</u>

The District participates in the Northeast Colorado Board of Cooperative Educational Services (BOCES). This joint venture does not meet the criteria for inclusion within the reporting entity because the BOCES:

- is financially independent and responsible for its own financing deficits and entitled to its own surpluses,
- has a separate governing board from that of the District,
- has a separate management which is responsible for the day to day operations and is accountable to the separate board,
- governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

The District has one member on the board. This board has final authority for all budgeting and financing of the joint venture. Separate financial statements of the Northeast Colorado Board of Educational Services are available by contacting their administrative office in Haxtun, Colorado. For the year, the District's financial contribution was \$331,884.

## <u>Note N – Prior period restatement</u>

The District previously reported the activity of the Pupil Activity Fund in a fiduciary fund. Beginning in fiscal year 2020, such activity has been more appropriately reported in a special revenue fund. Accordingly, the governmental activities report a restated beginning net position (deficit) of \$(9,080,514).

Beginning governmental activities net position (deficit) as originally reported	\$ (9,203,715)
Pupil activity fund reclassification	123,201
Beginning net position (deficit), as restated	<u>\$ (9,080,514)</u>

## <u>Note O – Construction commitments</u>

The District began a construction project to build a new facility during the 2019-20 school year at an estimated cost of \$31,936,458, funded in part with local bond funds as well as state BEST Grant funds. At year-end, the District had approximately \$29,419,270 in uncompleted construction contracts, which will be paid from remaining local bond funds as well as BEST Grant funds.

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## **Required Supplementary Information**

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule General Fund
- Schedule of the District's Proportionate Share of the Net Pension Liability PERA's School Division Trust Fund
- Schedule of District Contributions PERA's School Division Trust Fund
- Schedule of the District's Proportionate Share of the Net OPEB Liability PERA's Health Care Trust Fund
- Schedule of District Contributions PERA's Health Care Trust Fund
- Notes to the Required Supplementary Information

## YUMA SCHOOL DISTRICT-1 General Fund Budgetary Comparison Schedule For the Year Ended June 30, 2020

X	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Favorable (Unfavorable)
Revenues				
Local sources	\$ 2,850,625	\$ 3,559,564	\$ 3,639,138	\$ 79,574
Intermediate sources	1,921	2,000	2,090	90
State sources	6,054,782	6,421,201	6,694,695	273,494
Federal sources	237,853	939,795	236,429	(703,366)
Total revenues	9,145,181	10,922,560	10,572,352	(350,208)
Expenditures				
Instruction	5,585,281	5,751,152	5,581,188	169,964
Supporting services	3,274,767	3,545,153	3,466,782	78,371
Appropriated reserves	5,457,802	6,790,225		6,790,225
Total expenditures	14,317,850	16,086,530	9,047,970	7,038,560
Excess of revenues over				
(under) expenditures	(5,172,669)	(5,163,970)	1,524,382	6,688,352
Other financing uses				
Transfers out	(234,294)	(910,642)	(910,642)	
Net change in fund balance	\$ (5,406,963)	\$ (6,074,612)	613,740	\$ 6,688,352
Fund balance at beginning of year			6,074,612	
Fund balance at end of year			\$ 6,688,352	

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## YUMA SCHOOL DISTRICT-1 Schedule of the District's Proportionate Share of the Net Pension Liability<sup>1</sup> PERA's School Division Trust Fund June 30, 2020

	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	
District's proportion of the net pension liability	0.0843%	0.0899%	0.1073%	0.1084%	
District's proportionate share of the net pension liability State's proportionate share of	\$ 12,590,059	\$ 15,913,709	\$ 34,688,553	\$ 32,276,410	
the net pension liability	1,596,889	2,175,979		-	
Total	\$ 14,186,948	\$ 18,089,688	\$ 34,688,553	\$ 32,276,410	
District's covered payroll	\$ 4,952,009	\$ 4,940,754	\$ 4,945,406	\$ 4,865,416	
District's proportionate share of the net pension liability as a percentage of its covered payroll	254.24%	322.09%	701.43%	663.38%	
Plan fiduciary net position as a percentage of the total pension liability	64.52%	57.01%	43.96%	43.10%	

\* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

1 Information is not available prior to June 30, 2014. In future reports, additional years will be added until 10 years of historical data are presented.

June 30, 2016	June 30, 2015	June 30, 2014	ŝ
0.1094%	0.1113%	0.1092%	
\$ 16,734,570	\$ 15,082,706	\$ 13,924,897	
\$ 16,734,570	\$ 15,082,706	\$ 13,924,897	
\$ 4,768,370	\$ 4,661,996	\$ 4,401,082	
350.95%	323.52%	316.40%	
59.20%	62.84%	64.10%	

## YUMA SCHOOL DISTRICT-1 Schedule of District Contributions<sup>1</sup> PERA's School Division Trust Fund June 30, 2020

	June 30, 2020		June 30, 2019		June 30, 2018		June 30, 2017	
Contractually required contribution	\$	955,976	\$	948,511	\$	938,756	\$	904,018
Contributions in relation to the contractually required contribution		(955,976)		(948,511)		(938,756)		(904,018)
Contribution deficiency (excess)	\$		\$	_	\$	-	\$	-
District's covered payroll	\$	4,932,792	\$	4,958,240	\$	4,973,195	\$	4,918,732
Contributions as a percentage of covered payroll		19.38%		19.13%		18.88%		18.38%

1 Information is not available prior to June 30, 2014. In future reports, additional years will be added until 10 years of historical data are presented.

	Ju	ne 30, 2016	Ju	ne 30, 2015	June 30, 2014			
	\$	850,651	\$	798,830	\$	723,137		
		(850,651)		(798,830)		(723,137)		
	\$	-	\$	-	\$	-		
	\$	4,797,917	\$	4,732,362	\$	4,523,291		
i		17.73%		16.88%		15.99%		

#### YUMA SCHOOL DISTRICT-1 Schedule of the District's Proportionate Share of the Net OPEB Liability<sup>1</sup> PERA's Health Care Trust Fund June 30, 2020

	Ju	ne 30, 2020	Ju	June 30, 2019		June 30, 2018		ne 30, 2017
District's proportion of the net OPEB liability		0.0551%		0.0584%		0.0609%		0.0616%
District's proportionate share of the net OPEB liability	\$	619,029	\$	794,793	\$	791,658	\$	798,908
District's covered payroll	\$	4,952,009	\$	4,940,754	\$	4,945,406	\$	4,865,416
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		12.50%		16.09%		16.01%		16.42%
Plan fiduciary net position as a percentage of the total OPEB liability		24.49%		17.03%		17.53%		16.72%

- \* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.
- 1 Information is not available prior to June 30, 2017. In future reports, additional years will be added until 10 years of historical data are presented.

## YUMA SCHOOL DISTRICT-1 Schedule of District Contributions<sup>1</sup> PERA's Health Care Trust Fund June 30, 2020

	June 30, 2020		June 30, 2019		June 30, 2018		Ju	ne 30, 2017
Contractually required contribution	\$	50,314	\$	50,574	\$	50,727	\$	50,171
Contributions in relation to the contractually required contribution		(50,314)		(50,574)		(50,727)		(50,171)
Contribution deficiency (excess)	\$	-	\$	-	\$		\$	-
District's covered payroll	\$	4,932,792	\$	4,958,240	\$	4,973,195	\$	4,918,732
Contributions as a percentage of covered payroll		1.02%		1.02%		1.02%		1.02%

<sup>1</sup> Information is not available prior to June 30, 2017. In future reports, additional years will be added until 10 years of historical data are presented.

## YUMA SCHOOL DISTRICT-1 Notes to the Required Supplementary Information

#### <u>Note A – Budgetary data</u>

The District adheres to the following procedures in compliance with Colorado Revised Statutes, establishing the budgetary data in the financial statements:

- 1. Budgets are required by state law for all funds. Prior to May 31, the superintendent of schools submits to the board of education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted by the board of education to obtain taxpayer comments.
- 3. Prior to June 30, the budget is adopted by formal resolution.
- 4. Prior to January 31, the board of education submits its adopted annual budget to the department of education.
- 5. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and reallocation of budget line items within any department in the General Fund rests with the superintendent of schools. Revisions that alter the total expenditures of any fund must be approved by the board of education.
- 6. Budgets for all funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 7. Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the board of education throughout the year. After budget approval, the District board of education may approve supplemental appropriations if an occurrence, condition, or need exits which was not known at the time the budget was adopted.
- 8. Appropriations lapse at year-end.

## <u>Note B – Factors affecting trends in amounts reported in the pension and OPEB</u> <u>schedules</u>

Information about factors that significantly affect trends in the amounts reported in the Schedules of the District's Proportionate Share of the Net Pension and OPEB Liabilities and the Schedules of District Contributions is available in PERA's comprehensive annual financial report which can be obtained at <u>www.copera.org/investments/pera-financial-reports</u>.

## Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis. This page intentionally left blank.

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## Budgetary Comparison Schedules - General Fund

The General Fund accounts for all transactions of the District not required to be accounted for in other funds. This fund represents an accounting of the District's ordinary operations financed primarily from property and specific ownership taxes and state aid. It is the most significant fund in relation to the District's overall operations. The schedules of revenues and expenditures are included to provide a greater level of detail to the reader of the financial statements.

# YUMA SCHOOL DISTRICT-1 General Fund Budgetary Comparison Schedule - Revenues For the Year Ended June 30, 2020

	Budgeted	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues				
Local sources				
Property taxes	\$ 2,105,384	\$ 3,011,553	\$ 2,996,841	\$ (14,712)
Specific ownership taxes	425,000	325,000	440,844	115,844
Delinquent taxes and interest	10,000	8,000	11,952	3,952
Tuition	16,750	16,750	20,906	4,156
Earnings on investments	15,000	25,000	34,521	9,521
Pupil activities	107,650	107,420	80,878	(26,542)
Other local sources	155,000	50,000	52,836	2,836
Services within the BOCES	15,841	15,841	360	(15,481)
Total local sources	2,850,625	3,559,564	3,639,138	79,574
Intermediate sources	1,921	2,000	2,090	90
State sources				
Equalization	5,402,250	5,784,178	5,784,168	(10)
Vocational education	45,000	45,000	58,628	13,628
ELPA professional development	62,075	62,075	57,627	(4,448)
English language proficiency act	46,600	46,600	49,078	2,478
CPP tax check off			845	845
Transportation	87,920	79,000	81,266	2,266
BEST grant	37,000			-
Early literacy grant	23,717	23,717		(23,717)
State grants to libraries	3,500	3,500	4,395	895
Small rural schools funding	208,189	208,189	208,189	-
Additional at-risk funding	7,025	7,025	7,367	342
Kindergarten capital construction		31,194	34,594	3,400
READ Act	34,000	31,960	28,144	(3,816)
State on-behalf payment			120,949	120,949
Services within the BOCES	97,506	98,763	259,445	160,682
Total state sources	6,054,782	6,421,201	6,694,695	273,494

	Budgeted	Amounts		Variance with Final Budget		
	Original	Original Final		Favorable (Unfavorable)		
Federal sources						
Title I, Part A	142,129	142,129	144,627	2,498		
Title II-A	19,058	19,058	19,575	517		
Title III ELA	31,020	31,020	21,211	(9,809)		
Title IV-A	10,778	10,778	8,331	(2,447)		
Title III-A			919	919		
Coronavirus relief		698,226	5,770	(692,456)		
REAP	22,164	22,164	22,047	(117)		
Services within the BOCES	12,704	16,420	13,949	(2,471)		
Total federal sources	237,853	939,795	236,429	(703,366)		
Total revenues	\$ 9,145,181	\$ 10,922,560	\$ 10,572,352	\$ (350,208)		

# YUMA SCHOOL DISTRICT-1 General Fund Budgetary Comparison Schedule - Expenditures For the Year Ended June 30, 2020

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)		
Expenditures Instruction Salaries Employee benefits Purchased services Supplies and materials Property Other	\$ 3,564,330 1,426,504 400,447 144,880 23,525 25,595	\$ 3,632,915 1,449,246 424,572 150,725 65,489 28,205	\$ 3,542,778 1,410,087 416,682 131,853 58,174 21,614	\$ 90,137 39,159 7,890 18,872 7,315 6,591		
Total instruction	5,585,281	5,751,152	5,581,188	169,964		
Supporting services Students	047 704	202.006	0.81 902	41 222		
Salaries	247,734	323,226	281,893	41,333		
Employee benefits	89,080	110,686	95,704	14,982		
Purchased services	75	382	1,311	(929)		
Supplies and materials	100	105		-		
Other	35	135		135		
Total students	337,024	434,429	378,908	55,521		
Instructional staff						
Salaries	137,980	138,654	136,315	2,339		
Employee benefits	51,390	51,139	52,007	(868)		
Purchased services	28,968	27,625	16,118	11,507		
Supplies and materials	7,893	6,150	5,483	667		
Property	8,217	8,217	9,229	(1,012)		
Other	1,742	7,465	7,588	(123)		
Total instructional staff	236,190	239,250	226,740	12,510		
General administration						
Salaries	157,520	158,643	156,317	2,326		
Employee benefits	53,018	53,018	49,395	3,623		
Purchased services	54,820	80,770	76,264	4,506		
Supplies and materials	1,650	1,900	2,218	(318)		
Property	~	,	330	(330)		
Other	17,150	41,333	28,871	12,462		
Total general administration	284,158	335,664	313,395	22,269		

	Budgeted A	mounts		Variance with Final Budget Favorable
	Original	Final	Actual	(Unfavorable)
School administration				
Salaries	452,488	452,363	452,710	(347)
Employee benefits	188,207	187,473	186,275	1,198
Purchased services	4,375	13,125	12,573	552
Total school administration	645,070	652,9 <u>6</u> 1	651,558	1,403
Business services				
Salaries	111,873	112,712	112,712	-
Employee benefits	41,644	41,644	41,278	366
Purchased services	1,000	1,400	1,008	392
Total business services	154,517	155,756	154,998	758
Operations and maintenance				
Salaries	290,420	256,285	227,830	28,455
Employee benefits	136,457	117,934	84,589	33,345
Purchased services	413,336	450,894	411,333	39,561
Supplies and materials	345,000	420,000	430,606	(10,606)
Property	500	13,000	48,595	(35,595)
Other	1,000	1,000	990	10
Total operations and				
maintenance	1,186,713	1,259,113	1,203,943	55,170
Student transportation services				
Salaries	133,642	134,456	119,927	14,529
Employee benefits	52,451	52,451	48,077	4,374
Purchased services	63,975	70,975	51,957	19,018
Supplies and materials	66,500	67,000	44,206	22,794
Property	100	15,100	121,317	(106,217)
Total student transportation				
services	316,668	339,982	385,484	(45,502)

(Continued)

#### YUMA SCHOOL DISTRICT-1 General Fund Budgetary Comparison Schedule - Expenditures For the Year Ended June 30, 2020

	Budgeted	Amounts		Variance with Final Budget Favorable
(Continued)	Original Final		Actual	(Unfavorable)
Central support services				
Salaries	61,500	61,961	66,999	(5,038)
Employee benefits	21,838	21,838	24,102	(2,264)
Purchased services	7,560	17,020	25,212	(8,192)
Supplies and materials	1,000	1,000	1,563	(563)
Property	2,000	2,000	7,620	(5,620)
Total central support services	93,898	103,819	125,496	(21,677)
Other support services				
Salaries	7,000	7,000	6,450	550
Employee benefits	1,529	1,529	1,532	(3)
Purchased services	12,000	15,650	18,278	(2,628)
Total other support services	20,529	24,179	26,260	(2,081)
Total supporting services	3,274,767	3,545,153	3,466,782	78,371
Appropriated reserves	5,457,802	6,790,225		6,790,225
Total expenditures	\$ 14,317,850	\$ 16,086,530	\$ 9,047,970	\$ 7,038,560

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# Combining Statements and Budgetary Comparison Schedules – Nonmajor Governmental Funds

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The District reports the following nonmajor governmental funds:

<u>Special Revenue Funds</u> – These funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

- <u>Food Service Fund</u> This fund is used to record financial transactions related to the District's food service operations.
- <u>Pupil Activity Fund</u> This fund is used to record transactions related to school-sponsored pupil organizations and activities.

### YUMA SCHOOL DISTRICT-1 Nonmajor Governmental Funds Combining Balance Sheet June 30, 2020

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	Food Service Fund		Pu	Pupil Activity Fund		Totals	
Assets							
Cash	\$	101,121	\$	142,221	\$	243,342	
Other receivables		510				510	
Inventories		13,233				13,233	
Total assets	\$	114,864	\$	142,221	\$	257,085	
Liabilities							
Accounts payable			\$	167	\$	167	
Accrued salaries and benefits	\$	27,551				27,551	
Unearned revenues	. <u></u>	9,579				9,579	
Total liabilities		37,130		167		37,297	
Fund balance							
Nonspendable inventories		13,233				13,233	
Restricted for food service		64,501				64,501	
Committed to pupil activities				142,054		142,054	
Total fund balance		77,734		142,054		219,788	
Total liabilities and fund balance	\$	114,864	\$	142,221	\$	257,085	

### YUMA SCHOOL DISTRICT-1 Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended June 30, 2020

	Food Service Fund		Pupil Activity Fund		Totals	
Revenues Local sources	\$	50,577	\$	279,343	\$	329,920
State sources Federal sources		16,452 334,385				16,452 334,385
Total revenues		401,414		279,343		680,757
Expenditures Instruction Supporting services		404,838		260,490		260,490 404,838
Total expenditures		404,838		260,490		665,328
Excess of revenues over (under) expenditures		(3,424)		18,853		15,429
Other financing sources Transfers in		72,999				72,999
Net change in fund balance		69,575		18,853		88,428
Fund balance at beginning of year		8,159		123,201		131,360
Fund balance at end of year	\$	77,734	\$	142,054	\$	219,788

#### YUMA SCHOOL DISTRICT-1 Food Service Fund Budgetary Comparison Schedule For the Year Ended June 30, 2020

		Budgeted	Amo	unts			Variance with Final Budget Favorable		
		Original Final			<b></b>	Actual	(Unfavorable)		
Revenues									
Local sources	\$	57,717	\$	55,795	\$	50,577	\$	(5,218)	
State sources Federal sources		7,380 247,349		6,912 239,587		16,452 334,385		9,540 94,798	
Federal sources		247,349		239,307		334,363		94,790	
Total revenues		312,446		302,294		401,414		99,120	
Expenditures									
Supporting services									
Salaries		155,300		153,863		147,340		6,523	
Employee benefits		81,923		81,363		68,017		13,346	
Purchased services Supplies and materials		6,730 131,787		7,280 131,787		3,724 185,757		3,556 (53,970)	
Property		1,000		1,000		165,757		1,000	
Appropriated reserves		14,128		8,159				8,159	
hppiopriated reserves		11,120		0,105				0,105	
Total expenditures		390,868		383,452		404,838		(21,386)	
Excess of revenues over									
(under) expenditures		(78,422)		(81,158)		(3,424)		120,506	
Other financing sources									
Transfers in	<b>.</b>	64,294		72,999		72,999		-	
Net change in fund balance	\$	(14,128)	\$	(8,159)		69,575	\$	120,506	
Fund balance at beginning of year						8,159			
Fund balance at end of year					\$	77,734			

# YUMA SCHOOL DISTRICT-1 Pupil Activity Fund Budgetary Comparison Schedule For the Year Ended June 30, 2020

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	Budgeted Amoun Original F			unts Final		Actual	Variance with Final Budget Favorable (Unfavorable)		
Revenues Local sources	\$ 500,000		\$	\$ 322,338		\$ 279,343		(42,995)	
Expenditures Instruction	Ŷ	000,000	Ŷ	022,000	Ψ	213,010	\$	(12,250)	
Purchased services Supplies and materials Property			40,221 154,584 86,286		18,898 128,714 79,934			21,323 25,870 6,352	
Other Appropriated reserves		500,000		41,247		32,944		8,303	
Total expenditures		500,000		322,338		260,490		61,848	
Net change in fund balance	\$	-	\$	-		18,853	\$	18,853	
Fund balance at beginning of year						123,201			
Fund balance at end of year					\$	142,054			

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#### Budgetary Comparison Schedule - Debt Service Fund

The District reports the following major debt service fund:

<u>Debt Service Funds</u> – These funds account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

 <u>Bond Redemption Fund</u> – This fund is a debt service fund used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges.

### YUMA SCHOOL DISTRICT-1 Bond Redemption Fund Budgetary Comparison Schedule For the Year Ended June 30, 2020

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)		
<b>D</b>						
Revenues Local sources						
Property taxes	\$ 565,500	\$ 1,078,406	\$ 1,204,734	\$ 126,328		
Delinquent taxes and interest			2,921	2,921		
Earnings on investments	112,700	10,000	6,578	(3,422)		
Total revenues	678,200	1,088,406	1,214,233	125,827		
Expenditures						
Debt service						
Principal retirement	565,000	795,453	565,000	230,453		
Interest and fiscal charges	113,200	292,953	327,653	(34,700)		
Bond issuance costs			67,500	(67,500)		
Appropriated reserves	1,043,420	1,076,255		1,076,255		
Total expenditures	1,721,620	2,164,661	960,153	1,204,508		
Excess of revenues over						
(under) expenditures	(1,043,420)	(1,076,255)	254,080	1,330,335		
Other finercing courses (uses)						
Other financing sources (uses) Proceeds of refunding bonds			2,664,000	2,664,000		
Payment to escrow agent			(2,594,249)	(2,594,249)		
		<u></u>				
Total other financing						
sources (uses)		-	69,751	69,751		
Net change in fund balance	\$ (1,043,420)	\$ (1,076,255)	323,831	\$ 1,400,086		
Fund balance at beginning of year			1,076,255			
Fund balance at end of year			\$ 1,400,086			

# **Budgetary Comparison Schedules - Capital Projects Funds**

The District reports the following major capital projects funds:

- <u>Building Fund</u> This fund is a capital projects fund used to account for the revenues from a bond issuance and BEST grant funds for the purpose of the acquisition or construction of major capital facilities.
- <u>Capital Reserve Capital Projects Fund</u> This fund was established to account for and report financial resources that have been designated for capital outlays acquisition or construction of major capital facilities and other capital assets.

# YUMA SCHOOL DISTRICT-1 Building Fund Budgetary Comparison Schedule For the Year Ended June 30, 2020

		Budgeted			Actors	Variance with Final Budget Favorable		
	0	riginal		Final	Actual	(Unfavorable)		
Revenues State sources	\$	-	- \$ <b>-</b>		\$ 1,258,594	\$ 1,258,594		
Expenditures Capital outlay Property					2,517,188	(2,517,188)		
Excess of revenues over (under) expenditures		-		-	(1,258,594)	(1,258,594)		
Other financing sources Proceeds from bond issuance					15,968,229	15,968,229		
Net change in fund balance	\$	_	\$	-	14,709,635	\$ 14,709,635		
Fund balance at beginning of year								
Fund balance at end of year					\$ 14,709,635			

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### YUMA SCHOOL DISTRICT-1 Capital Reserve Capital Projects Fund Budgetary Comparison Schedule For the Year Ended June 30, 2020

		Budgeted	Amo	ounts			Variance with Final Budget Favorable	
		Original		Final	Actual		(Unfavorable)	
Revenues Local sources								
Earnings on investments Other local sources	\$	50	\$	50	\$	672 21,684	\$	622 21,684
Total revenues		50		50		22,356		22,306
Expenditures Capital outlay		) }						
Purchased services		143,960		785,608		164,964		620,644
Property		26,040		26,935		48,617		(21,682)
Appropriated reserves			<u></u>	25,150			<b></b>	25,150
Total expenditures		170,000		837,693		213,581		624,112
Excess of revenues over (under) expenditures		(169,950)		(837,643)		(191,225)		646,418
Other financing sources Transfer in	;	170,000		837,643		837,643		
Net change in fund balance	\$	50	\$	-		646,418	\$	646,418
Fund balance at beginning of year						13,667		
Fund balance at end of year					\$	660,085		

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# Colorado Department of Education Supplementary Schedule

<u>Auditors' integrity report</u> – This fiscal-year report is required by the Colorado Department of Education to maintain statewide consistency in financial reporting. This report is also used to gather financial data that could affect future state funding.

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#### Independent Auditors' Report on Auditors' Integrity Report

Board of Education Yuma School District-1 Yuma, Colorado

We have audited the financial statements of the Yuma School District-1 (the District) as of and for the year ended June 30, 2020, and our report thereon dated October 21, 2020, which expressed an unmodified opinion on those financial statements, appears on pages 1-2. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The Auditors' Integrity Report is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Lauer, Szabo & Associates, P.C.

Sterling, Colorado October 21, 2020



#### Colorado Department of Education Auditors Integrity Report District: 3200 - Yuma 1 Fiscal Year 2019-20 Colorado School District/BOCES

#### Revenues, Expenditures, & Fund Balance by Fund

Fun	d Type &Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources		6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
(	Governmental	+		-	=
10	General Fund	6,074,612	9,661,710	9,047,970	6,688,352
18	Risk Mgmt Sub-Fund of General Fund	0		0	0
19	Colorado Preschool Program Fund	0	0 0	0	0
	Sub-Total	6,074,612	9,661,710	9,047,970	6,688,352
11	Charter School Fund	0	0	0	0
20,26-29 Special Revenue Fund		0	nert, unterstellt som andere eter hande et af states dates free in fanne i Berner eterstellen. O	0	0
06	Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07	Total Program Reserve Fund	0	0	0	0
21	Food Service Spec Revenue Fund	8,159	474,413	404,838	77,734
22	Govt Designated-Purpose Grants Fund	0	0	0	0
23	Pupil Activity Special Revenue Fund	123,201	279,343	260,490	142,054
24	Full Day Kindergarten Mill Levy Override	0	0	0	0
25	Transportation Fund	. 0	0	0	0
31	Bond Redemption Fund	1,076,255	3,878,233	3,554,402	1,400,086
39	Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41	Building Fund	0	17,226,823	2,517,188	14,709,635
42	Special Building Fund	0	0	0	0
43	Capital Reserve Capital Projects Fund	13,667	859,998	213,581	660,085
46	Supplemental Cap Const, Tech, Main Fund	0	0	0	
Totals		7,295,895	32,380,520	15,998,469	23,677,945
	Proprietary				
50	Other Enterprise Funds	0	0	0	0
64 (6	i3) Risk-Related Activity Fund	0	0	0	0
60,65	5-69 Other Internal Service Funds	0	0	0	0
Т	otals	0	0	0	0
	Fiduciary				
70	Other Trust and Agency Funds	0		,	
72	Private Purpose Trust Fund	n (1996). The second	0 In the second	0	(1997)(1997)(1997), or the production of a star type of the det (1997) of the det (1997) (199
73	Agency Fund	0		and and a second s	
74	Pupil Activity Agency Fund				
79	GASB 34:Permanent Fund	0			
85	Foundations	n an	ar i nomen a anno anno an trian 19 anno 19 anno O	, 1995 - 1996 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1 1997 - 199	
	Fotals	0	0	0	0

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